

**SALADO PUBLIC LIBRARY  
DISTRICT**

**ANNUAL FINANCIAL REPORT**

FOR THE YEAR ENDED AUGUST 31, 2025

**SALADO PUBLIC LIBRARY DISTRICT**  
**ANNUAL FINANCIAL REPORT**  
For the Year Ended August 31, 2025

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## **FINANCIAL SECTION**

# West, Davis & Company

a limited liability partnership

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## **Independent Auditors' Report**

Board of Trustees  
Salado Public Library District

### **Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Salado Public Library District (the District) as of and for the year ended August 31, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and each major fund of the District as of August 31, 2025 and the respective changes in financial position and where applicable, cash flows, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditors' Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Emphasis of Matter**

As described in Note G to the financial statements, in 2025, the District adopted new accounting guidance, Governmental Accounting Standards Board Statement No. 101, Compensated Absences. Our opinion is not modified with respect to this matter.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistence with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.



West, Davis & Company, LLP  
Austin, Texas  
January 30, 2026

# Salado Public Library District

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

In this section of the Annual Financial Report, we, the managers of Salado Public Library District (the District), discuss and analyze the District's financial performance for the fiscal year ended August 31, 2025. Please read it in conjunction with the independent auditors' report on page 1, and the District's Basic Financial Statements, which begin on page 8.

### **FINANCIAL HIGHLIGHTS**

- Sales tax revenue of \$847 thousand represents 94% of all revenue sources.
- Net position increased by \$201 thousand or 9%.
- The District's fund balance increased from \$173 thousand to \$1.3 million during the year.

### **USING THIS ANNUAL REPORT**

This annual report consists of a series of financial statements. The government-wide financial statements include the Statement of Net Position and the Statement of Activities on pages 8 and 9. These provide information about the activities of the District as a whole and present a longer-term view of the District's property and debt obligations and other financial matters. They reflect the flow of total economic resources in a manner similar to the financial reports of a business enterprise.

Fund financial statements, starting on page 10, report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds. For governmental activities, these statements tell how services were financed in the short term as well as what resources remain for future spending. They reflect the flow of current financial resources, and supply the basis for tax levies and the appropriations budget.

The notes to the financial statements starting on page 14 provide narrative explanations or additional data needed for full disclosure in the government-wide statements or the fund financial statements.

### **Reporting the District as a Whole**

#### ***The Statement of Net Position and the Statement of Activities***

The analysis of the District's overall financial condition and operations begins on page 8. Its primary purpose is to show whether the District is better off or worse off as a result of the year's activities. The Statement of Net Position includes all the District's assets and liabilities at the end of the year while the Statement of Activities includes all the revenues and expenses generated by the District's operations during the year. These apply the accrual basis of accounting which is the basis used by private sector companies.

All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. The District's revenues are divided into those provided by outside parties who share the costs of some programs, such as library fines and fees, and revenues provided by taxpayers. All the District's assets are reported whether they serve the current year or future years. Liabilities are considered regardless of whether they must be paid in the current or future years (such as accrued legal fees).

These two statements report the District's net position and changes in them. The District's net position (the difference between assets and liabilities) provide one measure of the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether its financial

health is improving or deteriorating. To fully assess the overall health of the District, however, you should consider non-financial factors as well, such as changes in the District's property tax base and the condition of the District's facilities.

In the Statement of Net Position and the Statement of Activities, the District has only one type of activity:

- Governmental activities—Most of the District's basic services are reported here, including the general government and library services. Sales and use taxes and fees finance most of these activities.

## Reporting the District's Most Significant Funds

### *Fund Financial Statements*

The fund financial statements begin on page 8 and provide detailed information about the most significant funds—not the District as a whole. Laws and contracts require the District to establish some funds, such as grants. The District's administration establishes other funds to help it control and manage money for particular purposes. The District has only governmental fund type and within that only one fund – the General Fund.

Governmental funds—Most of the District's basic services are reported in governmental funds, i.e. the General Fund. These use modified accrual accounting (a method that measures the receipt and disbursement of cash and all other financial assets that can be readily converted to cash) and report balances that are available for future spending. The governmental fund statements provide a detailed short-term view of the District's general operations and the basic services it provides. We describe the differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliation schedules following each of the fund financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

The District began financial operations in 2002 with its fiscal year starting every September 1. Our analysis focuses on the net position (Table I) and changes in net position (Table II) of the District's governmental activities.

Net position of the District's governmental activities increased from \$2.3 million to \$2.5 million. Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements – was \$1.3 million at August 31, 2025.

**Table I**  
**Salado Public Library District**

**NET POSITION**  
in thousands

	Governmental Activities	
	2025	2024
Current and other assets	1,339	1,163
Capital assets	1,131	1,103
Total assets	2,470	2,266
Other liabilities	8	5
Total liabilities	8	5
Net position:		
Invested in capital assets, net of related debt	1,131	1,103
Unrestricted	1,331	1,158
Total net position	2,462	2,261

**Table II**  
**Salado Public Library District**

**CHANGES IN NET POSITION**

in thousands

	Governmental Activities	
	2025	2024
Revenues:		
Program revenues:		
Charges for services	0	0
Operating grants	0	0
General revenues:		
Sales taxes	848	727
Investment Earnings	49	43
Donations	0	0
Miscellaneous	8	9
Total Revenues	<u>905</u>	<u>779</u>
Expenses:		
General government	25	16
Library	679	591
Total Expenses	<u>704</u>	<u>607</u>
Increase/Decrease in net position	<u>201</u>	<u>172</u>

The cost of all governmental activities this year was \$704 thousand. The Statement of Activities on page 9 shows the amount that our taxpayers ultimately financed for these activities through District sales tax revenue of \$848 thousand.

**FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS**

The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements, bond covenants, and segregation for particular purposes.

**Government funds.** The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unreserved and undesignated fund balance may serve as a useful measure of the District's net resources available for spending at the end of a fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported combined ending fund balance of \$1.3 million. The amount of \$1.3 million constitutes unassigned fund balance.

The general fund is the only operating fund of the District. As a measure of the general fund's liquidity, it may be useful to compare unassigned and total fund balance to the total fund expenditures. Fund balance represents 182 percent of that same amount.

The total fund balance of the District's general fund increased by \$173 thousand. The key factor was an increase in sales tax revenue.

The District's total general fund revenues were \$905 thousand. A significant portion, \$848 thousand or 94 percent of the District's revenues comes from sales taxes.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

There was no revisions made to the original budget during the year.

### **CAPITAL ASSET ADMINISTRATION**

As of year end, the District had \$1.1 million invested in furniture and fixtures, collection and equipment. More detailed information is disclosed in note C to the financial statements.

### **DEBT ADMINISTRATION**

As of year end, the District had no outstanding long term liabilities.

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Sales tax revenue is budgeted at \$832 thousand in fiscal year 2026, an increase of 18% over that budgeted in 2025. Operating expenses have been budgeted at \$909 thousand, an increase of 1% over that budgeted in 2025. Operating expenses for 2026 include \$118 thousand for professional services.

### **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the District Secretary at the District's business office at Salado Public Library District, 1151 North Main Street, Salado, Texas 76571.

## **BASIC FINANCIAL STATEMENTS**

**SALADO PUBLIC LIBRARY DISTRICT**  
**Statement of Net Position**  
**August 31, 2025**

	Governmental Activities	Total
<b><u>ASSETS</u></b>		
Cash and Cash Equivalents	\$ 30,409	\$ 30,409
Investments	1,164,149	1,164,149
Due from State - Sales Tax	144,252	144,252
Capital Assets:		
Land	273,000	273,000
Construction in Progress	64,433	64,433
Building and Improvements	1,170,340	1,170,340
Furniture and Fixtures	201,566	201,566
Land Improvements	17,410	17,410
Less: Accumulated Depreciation	(595,999)	(595,999)
<b>TOTAL ASSETS</b>	<b>\$ 2,469,560</b>	<b>\$ 2,469,560</b>
<b><u>LIABILITIES</u></b>		
Accounts Payable	\$ 8,025	\$ 8,025
<b>TOTAL LIABILITIES</b>	<b>\$ 8,025</b>	<b>\$ 8,025</b>
<b><u>NET POSITION</u></b>		
Net investment in Capital Assets	\$ 1,130,750	\$ 1,130,750
Unrestricted	1,330,785	1,330,785
<b>TOTAL NET POSITION</b>	<b>\$ 2,461,535</b>	<b>\$ 2,461,535</b>

The accompanying notes are an integral part of this statement.

**SALADO PUBLIC LIBRARY DISTRICT**  
**Statement of Activities**  
**For the Year Ended August 31, 2025**

	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position	
		Charges for Services	Operating Grants and Contributions	Governmental Activities	Total
<u>FUNCTIONS/PROGRAMS</u>					
Government Activities:					
General Government	\$ 25,492	\$ -	\$ -	\$ 25,492	\$ 25,492
Library	678,611	-	696	677,915	677,915
Total Governmental Activities	<u>704,103</u>	<u>-</u>	<u>696</u>	<u>703,407</u>	<u>703,407</u>
TOTAL	<u>\$ 704,103</u>	<u>\$ -</u>	<u>\$ 696</u>	<u>\$ 703,407</u>	<u>\$ 703,407</u>
General Revenues:					
Sales Taxes				847,481	847,481
Interest Income				48,402	48,402
Donations				500	500
Other Revenues				7,863	7,863
Total General Revenues				<u>904,246</u>	<u>904,246</u>
Changes in Net Position				200,839	200,839
Net Position - Beginning of Year				2,260,696	2,260,696
Net Position - End of Year				<u>\$ 2,461,535</u>	<u>\$ 2,461,535</u>

The accompanying notes are an integral part of this statement.

**SALADO PUBLIC LIBRARY DISTRICT**  
**Balance Sheet - Governmental Funds**  
**August 31, 2025**

ASSETS

Cash and Cash Equivalents	\$ 30,409
Investments	1,164,149
Due from State - Sales Tax	144,252
TOTAL ASSETS	\$ 1,338,810

LIABILITIES AND FUND BALANCES

Accounts Payable and Accrued Liabilities	\$ 8,025
TOTAL LIABILITIES	\$ 8,025

FUND BALANCES

Unassigned	\$ 1,330,785
TOTAL FUND BALANCES	\$ 1,330,785
TOTAL LIABILITIES AND FUND BALANCES	\$ 1,338,810

The accompanying notes are an integral part of this statement.

**SALADO PUBLIC LIBRARY DISTRICT**  
**Reconciliation of the Governmental Funds Balance Sheet**  
**to the Statement of Net Position**  
**August 31, 2025**

Total Fund Balance - Governmental Fund	\$ 1,330,785
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Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in the operation of governmental funds are not financial resources and, therefore, are not reported in the Governmental Fund Balance Sheet. These assets consist of the following:

Land	273,000
Construction in Progress	64,433
Building and Improvements	1,170,340
Furniture and Fixtures	201,566
Land Improvements	17,410
Less: Accumulated Depreciation	(595,999)
	1,130,750

Net position of governmental activities	\$ <u><u>2,461,535</u></u>
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The accompanying notes are an integral part of this statement.

**SALADO PUBLIC LIBRARY DISTRICT**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended August 31, 2025**

REVENUES

Sales Taxes	\$ 847,481
Charges for Program Services	-
Investment Income	48,402
Other	9,059
TOTAL REVENUES	904,942

EXPENDITURES

General Government	25,492
Library	642,058
Capital Outlay	64,433
TOTAL EXPENDITURES	731,983

Net Change in Fund Balance	172,959
Fund Balance - Beginning of Year	1,157,826
Fund Balance - End of Year	\$ 1,330,785

The accompanying notes are an integral part of this statement.

**SALADO PUBLIC LIBRARY DISTRICT**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes in**  
**Fund Balances of Governmental Funds to the Statement of Activities**  
**For the Year Ended August 31, 2025**

Net Change in Fund Balance - Total Governmental Funds	\$	172,959
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Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over the estimated useful lives and is reported as depreciation expense. This activity is reconciled as follows:

Cost of assets capitalized		64,433
Depreciation expense		<u>(36,553)</u>

Change in Net Position of Governmental Activities - Statement of Activities	\$	<u><u>200,839</u></u>
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The accompanying notes are an integral part of this statement.

**SALADO PUBLIC LIBRARY DISTRICT**  
**ANNUAL FINANCIAL REPORT**  
For the Year Ended August 31, 2025

**A. Summary of Significant Accounting Policies**

The basic financial statements of Salado Public Library District (the “District”) have been prepared in conformity with accounting principles generally accepted in the United States of America (“GAAP”) applicable to governmental units. The Governmental Accounting Standards Board (“GASB”) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

**1. Reporting Entity**

The District’s Board of Trustees (the “Board”), a five-member group, has governance responsibilities over all activities related to the District. The Board is elected by the public and has the exclusive power and duty to govern and oversee the management of the District. The District receives funding from a local sales and use tax, as well as other sources and must comply with the requirements of Chapter 326 of the Local Government Code of the State of Texas under which the District was created. However the District is not included in any other governmental “reporting entity” as defined by the GASB in its Statement No. 14, “The Financial Reporting Entity,” and there are no component units included within the reporting entity.

**2. Basis of Presentation, Basis of Accounting**

**a. Basis of Presentation**

**Government-wide Statements:** The statement of net position and the statement of activities include the financial activities of the overall government. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish between the governmental and business-type activities of the District. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. The District maintains no business-type activities.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the District and for each function of the District’s governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The District does not allocate indirect expenses in the statement of activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

**SALADO PUBLIC LIBRARY DISTRICT**  
**ANNUAL FINANCIAL REPORT**  
For the Year Ended August 31, 2025

Fund Financial Statements: The fund financial statements provide information about the District's funds, with separate statements presented for each fund category. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

General Fund. This is the District's primary operating fund. It accounts for all financial resources of the District except those required to be accounted for in another fund.

b. Measurement Focus, Basis of Accounting

Government-wide and Proprietary Fund Financial Statements: These financial statements are reported using the economic resources measurement focus. The government-wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earnings and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements: Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District does not consider revenues collected after its year-end to be available in the current period. Revenues from local sources consist primarily of sales and use taxes. Sales and use tax revenues and revenues received from the State are recognized under the susceptible-to-accrual concept. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

When the District incurs an expenditure or expense for which both restricted and unrestricted resources may be used, it is the District's policy to use restricted resources first, then unrestricted resources.

**SALADO PUBLIC LIBRARY DISTRICT**  
**ANNUAL FINANCIAL REPORT**  
For the Year Ended August 31, 2025

3. Financial Statement Amounts

a. Cash and Cash Equivalents

Cash and cash equivalents are comprised of bank demand and time deposits (certificates of deposit).

b. Sales and Use Tax

The District is authorized to assess and the Comptroller of Public Accounts collects and distributes to the District a 0.5% sales and use tax on qualified sales within the District.

c. Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated fixed assets are recorded at their estimated fair value at the date of the donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. A capitalization threshold of \$5,000 for buildings and improvements and \$2,500 for other capital assets is used.

The collection consists of fiction and nonfiction books and audiovisual and computer materials and are considered to immaterial to the District's net position and are not reflected in the financial statements.

Capital assets are being depreciated using the straight-line method over the following estimated useful lives:

<u>Asset Class</u>	<u>Estimated Useful Lives</u>
Building & Improvements	7-39
Furniture & Fixtures	5
Equipment	3-7

d. Receivable and Payable Balances

The District believes that sufficient detail of receivable and payable balances is provided in the financial statements to avoid the obscuring of significant components by aggregation. Therefore, no disclosure is provided which disaggregates those balances.

There are no significant receivables, which are not scheduled for collection within one year of year-end.

**SALADO PUBLIC LIBRARY DISTRICT**  
**ANNUAL FINANCIAL REPORT**  
For the Year Ended August 31, 2025

e. Uses of Estimates

The preparation of financial statements in conformity with GAAP requires the use of management's estimates.

f. Fund Balances – Governmental Funds

Fund balances of the governmental funds are classified as follows:

**Nonspendable Fund Balance** – represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid insurance) or legally required to remain intact (such as notes receivable or principal of a permanent fund).

**Restricted Fund Balance** – represents amounts that are constrained by external parties, constitutional provisions or enabling legislation.

**Committed Fund Balance** – represents amounts that can only be used for a specific purpose because of a formal action by the District's governing board. Committed amounts cannot be used for any other purpose unless the governing board removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the governing board. Commitments are typically done through adoption and amendment of the budget. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

**Assigned Fund Balance** – represents amounts which the District intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the governing board or by an official or body to which the governing board delegates the authority. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund's primary purpose. Assignments within the general fund convey that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the District itself.

**Unassigned Fund Balance** – represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts had been restricted, committed or assigned.

When an expenditure is incurred for a purpose for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

**SALADO PUBLIC LIBRARY DISTRICT**  
**ANNUAL FINANCIAL REPORT**  
For the Year Ended August 31, 2025

**B. Deposits and Investments**

The District funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the District’s agent bank agrees with pledge securities in an amount sufficient to protect District funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank’s dollar amount of Federal Deposit Insurance Corporation (“FDIC”) insurance.

Cash Deposits

At August 31, 2025, the carrying amount of the District’s deposits (cash and interest-bearing savings) was \$30,409. The balance at the various banks was \$48,011. For the year ended August 31, 2025, the District’s deposits were fully insured by the Federal Deposit Insurance Corporation.

Investments

The District is required by Government Code Chapter 2256, The Public Funds Investment Act, to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit.

The Public Funds Investment Act (“Act”) requires an annual audit of investment practices. Audit procedures in this area conducted as a part of the audit of the general purpose financial statements disclosed that in the areas of investment practices, management reports and establishment of appropriate policies, the District adhered to the requirements of the Act. Additionally, investment practices of the District were in accordance with local policies.

The Act determines the types of investments, which are allowable for the District. These include, with certain restrictions, (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) common trust funds.

The District’s investments are categorized to give an indication of the level of risk assumed by the District’s investments, as noted above consist of bank certificates of deposit.

<u>Investment or Investment Type</u>	<u>Maturity</u>	<u>Ratings</u>	<u>Fair Value</u>	<u>Percentage</u>
TexPool Investment Pool	36 days average	AAA-m	\$ 800,797	69%
Bank Time Deposits	Less than 12 Months	NA	363,352	31%
			<u>\$ 1,164,149</u>	<u>100%</u>

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Analysis of Specific Deposit and Investment Risks

GASB Statement No. 40 requires a determination as to whether the District was exposed to the following specific investment risks at year end and, if so, the reporting of certain related disclosures:

a. Credit Risk

Credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end, the District's investments, other than those which are obligations of or guaranteed by the U.S. Government, are rated as to credit quality.

b. Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the District's name.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agency but not in the District's name.

At year end, the District was not exposed to custodial credit risk.

c. Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. At year end, the District investments representing more than 5% of total investments are disclosed above.

d. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. At year end, the District has a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

e. Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. At year end, the District was not exposed to foreign currency risk.

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**C. Capital Assets**

Capital asset activity for the period ended August 31, 2025 was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
<u>Governmental Activities:</u>				
Capital assets not being depreciated:				
Land	\$ 273,000	\$ -	\$ -	\$ 273,000
Construction in Progress	-	64,433	-	64,433
Total capital assets not being depreciated	273,000	64,433	-	337,433
Capital assets being depreciated:				
Buildings and Improvements	1,170,340	-	-	1,170,340
Furniture and Fixtures	201,566	-	-	201,566
Land Improvements	17,410	-	-	17,410
Total capital assets being depreciated	1,389,316	-	-	1,389,316
Less accumulated depreciation	(559,446)	(36,553)	-	(595,999)
Total capital assets being depreciated, net	829,870	(36,553)	-	793,317
Governmental Activities capital assets, net	\$ 1,102,870	\$ 27,880	\$ -	\$ 1,130,750

Depreciation was charged to functions as follows:

General Government	\$ -
Library	36,553
	\$ 36,553

**D. Risk Management**

The District is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters. The District purchased commercial insurance to cover general liabilities. There were no significant reductions in coverage in the past year and there were no settlements exceeding insurance coverage for each of the past three fiscal years.

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E. Retirement Plan

The District offers its employees a Simple IRA Plan. The District matches employee contributions up to a maximum of 3% of gross compensation. During the year, the District contributed \$8779 to the plan.

F. Compensated Absences (GASB Statement No. 101)

The District recognizes a liability for compensated absences in accordance with GASB Statement No. 101, Compensated Absences, which replaces most of the previous guidance in GASB Statement No. 16.

1. Policy

Employees of the District accumulate paid leave (such as vacation, paid time off, and certain sick leave) that can either be taken as time off for services rendered. The key criteria under Statement 101 for recognizing a liability are:

- a. The leave is attributable to services already rendered.
- b. The leave accumulates (i.e., carries forward to future periods).
- c. It is more likely than not that the leave will be used for time off or paid in cash or another form.

Leave that is more likely than not to be converted to a defined benefit post-employment benefit is not recognized as a compensated absence liability under Statement 101.

2. Measurement

The District measures its compensated absence liability using the pay rates in effect at the end of the fiscal year, reflecting the amount the District expects to pay when the leave is used or paid. When part of the accumulated leave is expected to be paid at a rate less than or different from the current pay rate, that expected rate is used in the measurement. The liability includes salary-related payments (such as employer share of Social Security and employer retirement contributions) that are directly and incrementally associated with the compensated leave.

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3. Liability Due Within One Year

The calculation of leave liability at August 31, 2025 is less than \$9,000 and is immaterial, therefore, no such liability has been recorded in the government-wide financial statements.

4. Significant Judgements and Estimates

In determining the liability for compensated absences, management applied significant judgments in estimating the portion of accumulated leave that meets the 'more likely than not' criterion for use or payout, based on historical usage, termination payout history, leave accrual and carry-forward policies, and other relevant factors. The resulting estimate may change in future periods if assumptions about leave usage, termination patterns, or policies are revised.

G. Subsequent Events

Management has evaluated subsequent events as of January 30, 2026, the date the financial statements were available to be issued.

## **REQUIRED SUPPLEMENTARY INFORMATION**

Required supplementary information includes financial information and disclosures required by the Governmental Accounting Standards Board but not consider a part of the basic financial statements.

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**Required Supplementary Information**  
**Budgetary Comparison Schedule**  
**General Fund**  
**For the Year Ended August 31, 2025**

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes:				
Sales Tax	\$ 705,000	\$ 705,000	\$ 847,481	\$ 142,481
Total Taxes	705,000	705,000	847,481	142,481
Charges for Program Services:				
Services and Fees	-	-	-	-
Total Fines, Forfeitures and Costs	-	-	-	-
Investment Income:				
Investment Income	25,000	25,000	48,402	23,402
Other Revenues:				
Donations	1,000	1,000	500	(500)
Grants	50	50	696	646
Miscellaneous	5,000	5,000	7,863	2,863
Total Other Revenue	6,050	6,050	9,059	3,009
TOTAL REVENUES	736,050	736,050	904,942	168,892
<b>EXPENDITURES</b>				
General Government:				
Election Expenses	3,500	3,500	9,064	(5,564)
Professional Services	17,750	17,750	16,428	1,322
Total General Government	21,250	21,250	25,492	(4,242)
Library:				
Payroll and Benefits	467,357	467,357	452,250	15,107
Collection Materials	46,514	46,514	45,335	1,179
Computer and automation	35,150	35,150	40,743	(5,593)
Grant Expense	-	-	-	-
Facilities Maintenance and Supplies	12,975	12,975	10,628	2,347
Utilities	19,541	19,541	16,803	2,738
Repairs and Maintenance	13,000	13,000	5,928	7,072
General Administrative Expenses	23,500	23,500	26,786	(3,286)
Insurance	12,828	12,828	18,178	(5,350)
Training and Travel	11,850	11,850	7,948	3,902
Public Relations	6,000	6,000	5,916	84
Library Program Services	10,500	10,500	9,740	760
Miscellaneous	1,500	1,500	1,803	(303)
	660,715	660,715	642,058	18,657
Capital Outlay:				
Expansion Planning	100,000	100,000	64,433	35,567
Other	5,000	5,000	-	5,000
	105,000	105,000	64,433	40,567
TOTAL EXPENDITURES	786,965	786,965	731,983	54,982
Excess Revenues Over (Under) Expenditures	(50,915)	(50,915)	172,959	223,874
Fund Balance - Beginning of Year	1,157,826	1,157,826	1,157,826	-
Fund Balance - End of Year	\$ 1,106,911	\$ 1,106,911	\$ 1,330,785	\$ 223,874

The accompanying notes are an integral part of this statement.